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Webinar | February 17, 2022

State-Facilitated Retirement Savings Programs: How 40,000 Employers Have Helped 400,000 Employees Save \$400 Million for Retirement ... and It's Just the Beginning *A Review of Progress and the 2022 Outlook* 

#### Panelists:

- Katie Selenski, Executive Director, CalSavers Retirement Savings Board
- The Honorable Stacy Garrity, Treasurer, Commonwealth of Pennsylvania
- The Honorable Josh Gotbaum, Chair, MarylandSaves
- The Honorable Dave Young, Treasurer, State of Colorado, and Chair, Colorado Secure Savings Program Board
- Mary Morris, CEO, Virginia529
- John Scott, Retirement Savings Project Director, The Pew Charitable Trusts

#### **Moderator:**

• Angela Antonelli, Research Professor and Executive Director, Center for Retirement Initiatives



## Katie Selenski

#### **Executive Director**

## CalSavers Retirement Savings Board









#### **Post-launch Auto-IRA States: Progress Report**

Katie Selenski, Executive Director CalSavers Retirement Savings Board

Georgetown University Center for Retirement Initiatives February 17, 2022

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#### Refresher: the Basics in OR, IL, CA

#### 1) Employer Mandate to Facilitate the State-Run Program:

- Does not offer a retirement plan
- Size threshold varies by state
- Penalties for non-compliance
- 2) Automatic Enrollment for Employees: completely voluntary for employees, but automatic enrollment if no opt-out. May opt-out and back in at any time.
  - Self-employed may participate on a self-enrollment, opt-in basis.
- 3) Public Private Partnership: Professionally managed & advised by financial services companies with oversight by public board chaired by State Treasurer.
- 4) Zero Cost to the State, Taxpayer, Employer: self-sustaining on saver fees; start-up loans to be repaid.

## **Design: Simple, Consistent**







| Employer Mandate Threshold    | All Employers  | 5 <u>&gt;</u> employees   | $5 \ge employees$<br>(legislation pending to lower)      |  |  |  |
|-------------------------------|--|---|--|--|--|--|
| Account Type                  | Roth IRA (Supports recharacterization to Traditional)    |   |  |  |  |  |
| Default initial contrib. rate | 5%   |   |  |  |  |  |
| Automatic escalation          | Default 1 pp   | Default 1 ppt annual to 8%  |  |  |  |  |
| Investments: default          | Target Date Fund after 1 <sup>st</sup> 90<br>days in MMF | Target Date Fund after 1 <sup>st</sup> 90<br>days in Holding                          | Target Date Fund after 1 <sup>st</sup> 30<br>days in MMF |  |  |  |
| Investments: other options    | Growth   | Cap. Pres.; Conservative;<br>Growth   | ESG; Core Bond; Global<br>Equity                         |  |  |  |
| Self-employed enrollment      | Available  |   |  |  |  |  |
| Employer Penalties            | \$100/EE not to exceed<br>\$5,000 per calendar year      | \$250/EE initial;<br>\$500/EE sustained   | \$250/EE initial;<br>\$750/EE sustained                  |  |  |  |
| Enforcement Status            | Expected imple   | Implementing Penalties for<br>"Wave 1", 1.5 yrs after<br>deadline + dozens of notices |  |  |  |  |

| Early Progress Data as of 2/9/22                         | S oregonsaves®   | Illinois<br>Secure Choice<br>Retirement Savings Program                      |   |         | ata-informed                                     |  |
|--|--|--|---|---------|--|--|
| Rollout Period   | Pilot: July 2017   | Pilot: May 2018  | Pilot: 11/18-6/19                                       |         | essons)  |  |
| (Employer registration deadlines by number of employees) | >100: 11/15/17<br>>50: 5/15/18<br>>20: 12/15/18<br>>10: 5/15/19<br>>5: 11/15/19<br>>0: late 2022 | ≥500: 11/1/18<br>≥100: 7/1/19<br>≥25: 11/1/19<br>≥16: 11/1/22<br>≥5: 11/1/23 | >100: 9/30/20<br>>50: 6/30/21<br><u>&gt;</u> 5: 6/30/22 |         | Median income<br><\$30k; no state or<br>ER match |  |
| Employee Participation Rate                              | 68%  | 67%  | 70%   |         |  |  |
| Funded Accounts  | 114,461  | 100,694  | 229,338 🔍   | 444,493 |  |  |
| Assets (\$ millions)                                     | 149.0  | 85.2   | 184.4   | \$419 M | 35% are multiple                                 |  |
| Average Funded Account Balance                           | \$1,301  | \$846  | \$804   |         | ER accounts                                      |  |
| Average Contribution Rate                                | 6.3%   | 5.6%   | 5.1%  |         | 98% of savers                                    |  |
| Employers Registered                                     | 17,011   | 6,413  | 27,942  |         | accept auto-                                     |  |
| Employers Facilitated (Ever)                             | N/A  | 3,038  | 8,812   |         | escalation                                       |  |
| Employers Facilitating (Last 90 days)                    | 5,381  | 2,396  | 7,509   | 15,286  | Drivers include imperfect 5500 data,             |  |
| Employers Exempted                                       | 20,000   | 13,000   | 60,000  |         | new private plans                                |  |

## **Looking Ahead**

- Scaling up with final waves of rollouts
- Impact of penalties
- Tech refinements, payroll integrations
- Saver engagement, leveraging behavioral insights
- Observing impact on private market

#### **Insights for Pipeline States**

- Importance of employer mandate with authority for penalties
- Provide sufficient loan support for successful launch and rollout
- Define source(s) of and ensure authority to acquire employer data
- Rollout Period: stagger deadlines according to volume data
- Customer service: high quality responsiveness is paramount, little room for error

# The Honorable Stacy Garrity

## Treasurer

## Commonwealth of Pennsylvania



## The Honorable Josh Gotbaum

Chair MarylandSaves





- Bipartisan State-created nonprofit. Worked with FAs
- Employer signup *incentive*, not a penalty
- Emergency savings account + Guaranteed interest rate
- Keeps Helping After You Retire
  - Social Security Bridge
  - Monthly managed payout default at retirement

## **The Honorable Dave Young**

Treasurer

## State of Colorado

#### Chair

#### Colorado Secure Savings Program Board



# **Colorado Department of the Treasury**

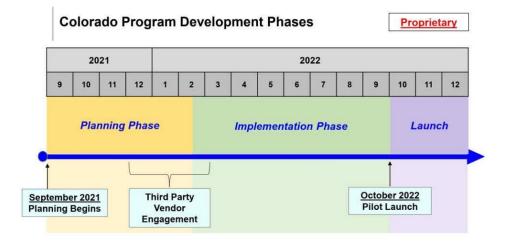


#### Colorado Secure Savings Program: Updates and 2022 Overview February 17, 2022





# Colorado Secure Savings Program: Planning & Initial Considerations



Source: AKF Consulting, "Colorado Secure Savings Program: Program Implementation Roadmap." October 18, 2021





## Colorado Secure Savings Program: Updates



#### • Staffing

- Prioritize outreach and data analysis
- Ensure you have sufficient personnel and access to data to identify key population groups and industries
- Inter-agency collaboration is critical for obtaining the data necessary to execute a high quality outreach campaign
- RFP
  - Open solicitation for program administration services
  - Submissions are due March 21, 2022
- Rules
  - Treasury staff have drafted our rule framework and will finalize once a contract is awarded





## Colorado Secure Savings Program: Looking Ahead



- Partnerships
  - First-in-the-nation MOC with New Mexico
  - Open to working with other states as well

#### • Employer Engagement

- Central to a successful implementation
- Feedback and pilot recruitment
- Set to begin in mid-March
- Pilot Launch
  - Set to begin in October





## **Contacting Us**

Hunter Railey Executive Director, Colorado Secure Savings Program

william.railey@state.co.us

303-507-5292



twitter.com/ColoTreasurer



linkedin.com/company/coloradodepartment-of-the-treasury





## Mary Morris CEO Virginia529





February 17, 2022

## Virginia529 State-Facilitated Private Retirement Program

**Presentation for: Georgetown Center for Retirement Initiatives** 



## **Study Recommendations & Legislative Outcomes**

| Recommendation   | Outcome                          |
|--|----------------------------------|
| Adopt auto-IRA model   | Achieved                         |
| Utilize an interest-free Treasury loan   | Achieved                         |
| Authorize new or existing state entity with financial management to administer the program | Achieved                         |
| Build flexibility into enabling legislation  | Achieved                         |
| Provide administering entity authority to manage program administration and other services | Achieved                         |
| Establish enforcement mechanisms   | Achieved                         |
| Provide for inter-agency cooperation   | Achieved                         |
| Set employer eligibility threshold at five or more eligible employees                      | Not achieved<br>(25 or more FTE) |



## **Notable Program Milestones**

- Retirement Program Advisory Committee (RetirePAC) established
  - Committee members have extensive experience in, among other areas, retirement plan design, and/or retirement plan investments to provide sophisticated, objective and prudent administrative and investment advice and direction to the Board.
- Program Consultant and Investment Consultant onboarded
- Basic Program design elements approved: December 2021
  - Roth IRA as standard default account type; Traditional IRA option
  - Default contribution rate = 5%
  - Default annual automatic escalation rate = 1% (up to maximum 10%)
  - Investment lineup, default investment vehicle: in development\*
- RFP for Program Administrator issued: February 1, 2022



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Call 1-844-NOW-ABLE or visit able-now.com to obtain information on the program. Seek the advice of a professional concerning any financial, tax, legal or tederal or state benefit implications related to opening and maintaining an ABLEnow account. Participating in ABLEnow involves investment risk including the possible loss of principal. For non-Virginia residents: other states may sponsor an ABLE plan that xor other benefits not available through ABLEnow.

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## John Scott

## Retirement Savings Project Director The Pew Charitable Trusts





## What Have We Learned About Auto-IRAs?

John Scott The Pew Charitable Trusts

Georgetown University Center for Retirement Initiatives February 17, 2022

pewtrusts.org

# **Auto-IRA effects on employers**

- 2017 Pew survey of small to mid-sized business owners: 87% supported hypothetical auto-IRA
- Pew 2019-20 survey of employers participating in Oregon Saves
- Employers are satisfied with their auto-IRA program experience
  - Smaller employers more satisfied than larger employers
  - Starting payroll deductions boosts satisfaction
- Employers are not feeling pushback from workers 80% report no or few questions or concerns
- 79% say no out-of-pocket costs for participating in auto-IRAs
- Employer demand for the auto-IRA: Early sign-ups



# **Auto-IRA effects on workers**

- 2020-21 Pew survey of participants and opt-outs in Illinois Secure Choice
- Participating workers are satisfied with their experience
  - 62% somewhat or very satisfied, 34% neutral, 5% dissatisfied
- For a significant number, participation boost feeling financially secure
  - 38% feel more secure, 49% say no impact, 13% feel less secure
- "I trust information from Illinois Secure Choice"
  - 67% of participants agree versus 5% who disagree

Note: Results unpublished; survey results available upon request



# Auto-IRA effects on the retirement market

- Do auto-IRAs compete or complement the private market for retirement plan products and services?
- Analysis of Form 5500 filings for 2013-2020
- 2020 data show that California and Oregon are above national average for new retirement plan starts
  - Illinois trends not changed by new auto-IRA program
- Prior Pew small biz survey and anecdotal evidence suggest auto-IRAs are 'nudging' employers to adopt own plan



# **QUESTIONS?**



# State-Facilitated Retirement Savings Program Network (SRSPN) Annual Conference

## March 15-16, 2022

(Following the Conclusion of NAST's Legislative Conference in Washington, DC)



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600 New Jersey Avenue NW, 3rd Floor, Washington, DC 20001 202-687-4901 | cri.georgetown.edu

> Angela M. Antonelli Executive Director ama288@georgetown.edu

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